

TOWN OF SAN LUIS

FINANCIAL STATEMENTS

December 31, 2023



Wall,
Smith,
Bateman Inc.
Certified Public Accountants

TOWN OF SAN LUIS
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INDEPENDENT AUDITORS' REPORT



Wall,
Smith,
Bateman Inc.

To the Honorable Mayor and Board of Trustees
Town of San Luis, Colorado
San Luis, Colorado

Opinions

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of San Luis, Colorado (the Town), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town, as of December 31, 2023, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an Auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement

Certified Public Accountants

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resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information

Honorable Mayor
and Board of Trustees
Town of San Luis, Colorado
Page 3

and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The budgetary comparison information and the local highway finance report are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison information and local highway finance report are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Wall, Smith, Bateman Inc

Wall, Smith, Bateman Inc.
Alamosa, Colorado

April 5, 2024

TOWN OF SAN LUIS
BASIC FINANCIAL STATEMENTS

TOWN OF SAN LUIS
STATEMENT OF NET POSITION
December 31, 2023

	<u>Primary Government Governmental Activities</u>
ASSETS	
Current Assets	
Cash and Cash Equivalents	\$ 809,499
Accounts Receivable	50,615
Due From Other Governments	46,585
Property Taxes Receivable	64,327
Total Current Assets	<u>971,026</u>
Noncurrent Assets	
Land	200,044
Vehicles	66,515
Buildings and Improvements	149,943
Land Improvements	184,776
Infrastructure	3,086,618
Machinery and Equipment	237,704
Less: Accumulated Depreciation	(2,256,413)
Total Noncurrent Assets	<u>1,669,187</u>
TOTAL ASSETS	<u>2,640,213</u>
LIABILITIES	
Current Liabilities	
Accounts Payable	15,466
Payroll Taxes Payable	4,422
Unearned Revenue - Grants	219,811
Financed Purchase Agreement - Current Portion	22,794
Bond Payable- Current Portion	32,938
Total Current Liabilities	<u>295,431</u>
Noncurrent Liabilities	
Financed Purchase Agreement	24,295
Bond Payable	316,734
Total Noncurrent Liabilities	<u>341,029</u>
TOTAL LIABILITIES	<u>636,460</u>
DEFERRED INFLOWS OF RESOURCES	
Unavailable Revenue - Property Taxes	64,327
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>64,327</u>
NET POSITION	
Net Investment in Capital Assets	1,272,426
Restricted for:	
TABOR	19,916
Conservation Trust	13,775
Debt Service	161,035
Unrestricted	472,274
TOTAL NET POSITION	<u><u>\$ 1,939,426</u></u>

The accompanying notes are an integral part of this financial statement.

TOWN OF SAN LUIS
STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2023

					Net (Expense) Revenue and Changes in Net Position	
		Program Revenues			Primary Government	
Functions/Programs	Expenses	Charges for Services	Operating Grants & Contributions	Capital Grants & Contributions	Governmental Activities	
Primary Government:						
Governmental Activities:						
General Government	\$ 474,976	\$ 44,511	\$ 209,044	\$ -	\$ (221,421)	
Judicial	2,400	-	-	-	(2,400)	
Public Safety	60,060	-	-	-	(60,060)	
Highways and Streets	265,064	-	39,602	-	(225,462)	
Culture and Recreation	27,806	-	8,690	-	(19,116)	
Interest on Long-term Debt	23,757	-	-	-	(23,757)	
Total Governmental Activities	\$ 854,063	\$ 44,511	\$ 257,336	\$ -	(552,216)	
General Revenues:						
Taxes:						
General Property Taxes					82,671	
Sales Taxes					356,186	
Other Taxes					36,960	
Interest on Accounts					444	
Miscellaneous					57,399	
Total General Revenues					533,660	
Change in Net Position					(18,556)	
Net Position - Beginning of Year					1,957,982	
Net Position - End of Year					\$ 1,939,426	

The accompanying notes are an integral part of this financial statement.

TOWN OF SAN LUIS

GOVERNMENTAL FUNDS

BALANCE SHEET

December 31, 2023

	GENERAL FUND	DEBT SERVICE FUND	NONMAJOR CONSERVATION TRUST FUND	TOTAL GOVERNMENTAL FUNDS
ASSETS				
Cash and Cash Equivalents	\$ 796,028	\$ -	\$ 13,471	\$ 809,499
Accounts Receivable	50,615	-	-	50,615
Due from Other Governments	46,585	-	-	46,585
Property Taxes Receivable	64,327	-	-	64,327
Due From Other Funds	-	161,035	304	161,339
TOTAL ASSETS	<u>\$ 957,555</u>	<u>\$ 161,035</u>	<u>\$ 13,775</u>	<u>\$ 1,132,365</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE				
LIABILITIES				
Accounts Payable	\$ 15,466	\$ -	\$ -	\$ 15,466
Payroll Taxes Payable	4,422	-	-	4,422
Due to Other Funds	161,339	-	-	161,339
Unearned Revenue- Grants	219,811	-	-	219,811
TOTAL LIABILITIES	<u>401,038</u>	<u>-</u>	<u>-</u>	<u>401,038</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable Revenue- Property Taxes	<u>64,327</u>	<u>-</u>	<u>-</u>	<u>64,327</u>
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>64,327</u>	<u>-</u>	<u>-</u>	<u>64,327</u>
FUND BALANCE				
Restricted:				
TABOR Reserve	19,916	-	-	19,916
Conservation Trust	-	-	13,775	13,775
Debt Service	-	161,035	-	161,035
Unassigned	<u>472,274</u>	<u>-</u>	<u>-</u>	<u>472,274</u>
TOTAL FUND BALANCE	<u>492,190</u>	<u>161,035</u>	<u>13,775</u>	<u>667,000</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE	<u>\$ 957,555</u>	<u>\$ 161,035</u>	<u>\$ 13,775</u>	<u>\$ 1,132,365</u>

TOWN OF SAN LUIS
RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES
TO THE STATEMENT OF NET POSITION
December 31, 2023

Total governmental fund balances		\$	667,000
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			1,669,187
Long-term liabilities are not due and payable in the current period and and therefore are not reported in the funds.			
Financed Purchase Payable	\$	(47,089)	
Bond Payable		<u>(349,672)</u>	
			<u>(396,761)</u>
Net position of governmental activities		\$	<u><u>1,939,426</u></u>

TOWN OF SAN LUIS
GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE
For the Year Ended December 31, 2023

	GENERAL FUND	DEBT SERVICE FUND	NONMAJOR CONSERVATION TRUST FUND	TOTAL GOVERNMENTAL FUNDS
REVENUES				
Taxes	\$ 402,677	\$ 73,140	\$ -	\$ 475,817
Intergovernmental Revenues	211,643	-	8,690	220,333
Licenses and Permits	13,200	-	-	13,200
Interest on Accounts	439	-	5	444
Donations	61,661	-	-	61,661
Fines and Forfeits	6,653	-	-	6,653
Miscellaneous	57,399	-	-	57,399
TOTAL REVENUES	753,672	73,140	8,695	835,507
EXPENDITURES				
General Government	466,444	-	-	466,444
Judicial	2,400	-	-	2,400
Public Safety	60,060	-	-	60,060
Highways and Streets	144,069	-	-	144,069
Culture and Recreation	-	-	2,977	2,977
Health and Welfare	-	-	-	-
Capital Outlay	50,804	-	-	50,804
Debt Service	28,892	48,000	-	76,892
TOTAL EXPENDITURES	752,669	48,000	2,977	803,646
Excess (Deficiency) of Revenues Over Expenditures	1,003	25,140	5,718	31,861
OTHER FINANCING SOURCES (USES)				
Long-Term Debt Issued	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	-	-	-	-
Excess (Deficiency) of Revenues Over Expenditures and Other Sources (Uses)	1,003	25,140	5,718	31,861
Fund Balances at Beginning of Year	491,187	135,895	8,057	635,139
Fund Balances at End of Year	\$ 492,190	\$ 161,035	\$ 13,775	\$ 667,000

The accompanying notes are an integral part of this financial statement.

TOWN OF SAN LUIS
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCES
OF GOVERNMENTAL FUNDS TO THE
STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2023

Net change in fund balances - total governmental funds	\$	31,861
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Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital Asset Purchases	\$ 50,804	
Depreciation Expense	<u>(154,356)</u>	(103,552)

Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Financed Purchase Principal Payments	21,642	
Bond Principal Payments	<u>31,493</u>	<u>53,135</u>

Change in net position of governmental activities	\$	<u><u>(18,556)</u></u>
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TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2023

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting and reporting policies of the Town of San Luis (the Town) reflected in the accompanying financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments. Accounting principles generally accepted in the United States of America for local governments are those promulgated by the Governmental Accounting Standards Board (GASB) in *Governmental Accounting and Financial Reporting Standards*.

REPORTING ENTITY

Primary Government

The Town was incorporated on October 22, 1968, and became a statutory town under State Statute (C.R.S. 139-2-2). The Town operates under Mayor-Council form of government and provides the following services as authorized by its charter: highways and streets, culture and recreation, planning and zoning, and general administrative services.

Component Units

The Town's combined financial statements include the accounts of all Town operations. The criteria for including organizations as component units within the Town's reporting entity, as set forth in Section 2100 of GASB's *Codification of Governmental Accounting and Financial Reporting Standards*, include whether:

- The organization is legally separate (can sue and be sued in their own name)
- The Town holds the corporate powers of the organization
- The Town appoints a voting majority of the organization's board
- The Town is able to impose its will on the organization
- The organization has the potential to impose a financial benefit/burden on the Town
- There is fiscal dependency by the organization on the Town
- The organization is financially accountable to the Town
- The organization receives or holds funds that are for the benefit of the Town; and the Town has access to a majority of the funds held; and the funds that are accessible are also significant to the Town

Based on the aforementioned criteria, the Town of San Luis has no component units.

GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements include the statement of net position and the statement of activities. Government-wide statements report information on all of the activities of the Town. The effect of interfund transfers has been removed from the government-wide statements but continues to be reflected on the fund statements. Mainly taxes and intergovernmental revenues support governmental activities.

The statement of activities reflects the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. Program revenues include:

- Charges to customers or applicants who purchase, use, or directly benefit from services, or privileges provided by a given function or segment and
- Grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included in program revenues are reported as general revenues.

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2023

Separate financial statements are provided for governmental funds. The emphasis of fund financial statements is on major governmental funds. All remaining governmental funds, if any, are aggregated and reported as nonmajor funds.

MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants are recognized as revenue when all applicable eligibility requirements, imposed by the provider, are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Sales and use taxes, other taxes, charges for services, intergovernmental revenues, and interest are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Town.

The Town reports the following major governmental funds:

- The *General Fund* is the general operating fund of the Town. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The *Debt Service Fund* accounts for the accumulation of resources for and payments of principal, interest, and related costs of the Town's general long-term debt.

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables, and receivables. All internal balances in the statement of net position have been eliminated.

ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION/FUND BALANCE

Cash

The Town's cash and cash equivalents are considered to be cash in bank, certificates of deposit and liquid investments with maturity of three months or less.

Property Taxes

Property taxes attach as an enforceable lien on property as of January 1 each year. The taxes are payable in two installments on February 28 and June 15 or in full on April 30. The Town's property taxes are collected by the County Treasurer who remits monthly receipts to the Town. Property tax revenue is recognized when received by the County Treasurer. The 2023 property tax levy due January 1, 2024, has been recorded in the financial statements as a receivable and corresponding deferred inflow of resources.

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2023

Receivables/Payables From Other Funds

Balances that originate from current lending/borrowing arrangements between funds are referred to as “Due To/From Other Funds”.

Capital Assets

Capital assets, which include construction in progress, land, infrastructure, buildings and improvements, and vehicles and equipment, are reported in the applicable governmental columns in the government-wide financial statements. The Town defines capital assets as assets with an initial, individual cost of more than \$5,000. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and Improvements	15-40
Infrastructure	20-30
Vehicles and Equipment	5-30

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This represents a consumption of net position/fund balance that applies to a future period(s) and will not be recognized as an outflow of resources (as either an expense or expenditure) until that period.

In addition to liabilities, the statement of net position and governmental funds balance sheet reports a separate section of deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position/fund balance that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time.

Long-Term Obligations

Long-term debt and other long-term obligations are recorded as liabilities in the government-wide financial statements. In the fund financial statements for governmental fund types, debt proceeds are reported as another financing source and debt payments are reported as an expense.

Compensated Absences

The Town does not accrue sick and personal days for employees. The Town does accrue vacation days for employees; however, the liability is deemed to be immaterial and is not recorded in the financial statements.

Unearned Revenue

Revenues on grants, which are restricted by the grant document for specific purposes, are recognized as revenue only after eligible grant costs have been incurred. Grant funds received in excess of grant expenditures are recorded as unearned revenues.

Net Position

Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position should be displayed in the following three components:

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2023

- *Net investment in capital assets* – consists of capital assets, net accumulated depreciation, reduced by the outstanding balances of any borrowings that are attributable to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt should be included in this component of net position.
- *Restricted* – consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Restricted assets consist of assets that have limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- *Unrestricted* – consists of the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

Fund Balance

Fund balances are reported by classification based on the extent to which the Town is bound to honor constraints for the specific purposes on which amounts in the fund can be spent. Fund balances are classified in one of the following five categories:

- *Nonspendable Fund Balance*- amounts that cannot be spent because they are not in spendable form- such as inventory and prepaid expenditures.
- *Restricted Fund Balance*- amounts restricted when constraints placed on the use of resources are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.
- *Committed Fund Balance*- amounts that can only be used for specific purposes as a result of constraints imposed through adopted resolution by the Board of Trustees, the highest level of decision making authority. Committed amounts cannot be used for any other purpose unless the Board removes those constraints by taking the same type of action. Committed fund balances differ from restricted balances because the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.
- *Assigned Fund Balance*- amounts a government intends to use for a specific purpose; intent can be expressed by the Board of Trustees or by an official or body to which the governing body delegates the authority.
- *Unassigned Fund Balance*- amounts that are available for any purpose; these amounts are reported only in the General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted net position/fund balance is available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, and unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Trustees has provided otherwise in its commitment or assignment actions.

Encumbrances

The Town does not record purchase orders in the accounting system until invoices are ready for payment. Unfulfilled purchase commitments outstanding at the end of the budget year are re-budgeted in the succeeding year. End of the year fund balance intended to be used in the succeeding year is reported as designated fund balance.

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2023

Use of Estimates

The preparation of the financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

New Accounting Pronouncements

During fiscal year 2023, the Town adopted the provisions of GASB Statement No. 96, *Subscription-Based Information Technology Arrangement (SBITA)*, that establishes that a SBITA is defined as a contract that conveys control of the right to use another party’s (a SBITA vendor’s) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in exchange or exchange-like transaction. This standard requires governmental entities to record a subscription liability and an intangible right-to-use subscription asset for those contracts for the subscription term. This standard does not have a material effect on the financial statements of the Town.

NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budgets and Budgetary Accounting

The Town of San Luis follows the procedures set forth in the Colorado Local Government Budget Law when preparing the annual budget for each fund. Budget procedures include:

- 1) Preparation of budget documents by administrative staff shall be submitted to the Board no later than October 15 of each year.
- 2) Publication of a notice stating that the budget is available for public inspection.
- 3) Discussion of the budget in a meeting open to the public.
- 4) Adoption of the budget in a public meeting by appropriate resolution no later than December 31.

Formal budgetary integration is employed as a management control device for all funds of the Town. Governmental fund budgets are adopted on a basis consistent with accounting principles generally accepted in the United States (GAAP). All budget amounts presented in the accompanying supplementary information reflect the original budget and the final amended budget, if applicable.

The total expenditures for each fund cannot exceed the budgeted amount unless a supplemental appropriation is adopted. The Town did adopt supplemental appropriations during fiscal year 2023.

Stewardship

Expenditures in the following funds exceeded appropriations during 2023. This may be a violation of Colorado Revised Statutes 21-1-110.

General Fund	\$ 14,057
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The Town budgeted a negative fund balance in the Debt Service Fund of \$48,000 as of December 31, 2023. This may be a violation of Colorado Revised Statutes 29-1-103(2).

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2023

NOTE 3 CASH AND DEPOSITS

A summary of cash and deposits for the Town are as follows:

Cash on Hand and in Banks	\$ 809,499
Total cash and deposits on the Statement of Net Position	<u>\$ 809,499</u>

Cash and Deposits

Colorado State Statutes govern the Town’s deposits of cash. The statutes specify eligible depositories for public cash deposits, which must be Colorado institutions and must maintain federal insurance (FDIC) on deposits held.

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories, determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized in accordance with the PDPA. PDPA allows the institution to create a single collateral pool for all public funds to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least 102% of the aggregate uninsured deposits. All deposits were in eligible public depositories, as defined by the Public Deposit Protection Act of 1989 during 2023.

Custodial Credit Risk-Deposits

Custodial credit risk is the risk that in the event of a bank failure, the Town’s deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk. At December 31, 2023, \$548,661 was exposed to custodial credit risk. Deposits exposed to credit risk are collateralized with securities held by the pledging financial institutions through PDPA.

NOTE 4 PROPERTY TAXES RECEIVABLE

At December 31, 2023, the Town had an estimated property tax receivable of \$64,327.

NOTE 5 INTERFUND RECEIVABLES AND PAYABLES

The Town reports interfund balances between its funds. The balances result from the time lapse between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are reported in the accounting system, and (3) payments between funds are made. Interfund balances are generally expected to be repaid within one year of the financial statement date.

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Debt Service Fund	General Fund	\$ 161,035
Conservation Trust Fund	General Fund	<u>304</u>
		<u>\$ 161,339</u>

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2023

NOTE 6 CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2023, was as follows:

	Balance 12/31/2022	Additions	Deletions	Balance 12/31/2023
<i>Governmental Activities:</i>				
Capital assets not being depreciated				
Land	\$ 200,044	\$ -	\$ -	\$ 200,044
Total capital assets not being depreciated	<u>200,044</u>	<u>-</u>	<u>-</u>	<u>200,044</u>
Capital assets being depreciated				
Vehicles	66,515	-	-	66,515
Buildings and Improvements	99,139	50,804	-	149,943
Land Improvements	184,776	-	-	184,776
Infrastructure	3,086,618	-	-	3,086,618
Machinery and Equipment	<u>237,704</u>	<u>-</u>	<u>-</u>	<u>237,704</u>
Total capital assets being depreciated	<u>3,674,752</u>	<u>50,804</u>	<u>-</u>	<u>3,725,556</u>
Less accumulated depreciation for:				
Vehicles	35,986	4,522	-	40,508
Buildings and Improvements	47,848	7,017	-	54,865
Land Improvements	17,945	7,551	-	25,496
Infrastructure	1,957,815	120,044	-	2,077,859
Machinery and Equipment	<u>42,463</u>	<u>15,222</u>	<u>-</u>	<u>57,685</u>
Total accumulated depreciation	<u>2,102,057</u>	<u>154,356</u>	<u>-</u>	<u>2,256,413</u>
Total capital assets being depreciated	<u>1,572,695</u>	<u>(103,552)</u>	<u>-</u>	<u>1,469,143</u>
Governmental Activities Capital Assets, net	<u>\$ 1,772,739</u>	<u>\$ (103,552)</u>	<u>\$ -</u>	<u>\$ 1,669,187</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

<i>Governmental activities:</i>	
General Government	\$ 8,532
Highways and Streets	120,995
Culture and Recreation	<u>24,829</u>
Total depreciation expense – governmental activities	<u>\$ 154,356</u>

TOWN OF SAN LUIS

NOTES TO THE BASIC FINANCIAL STATEMENTS

December 31, 2023

NOTE 7 LONG-TERM LIABILITIES

Changes in Long-term Liabilities

Long-term liability activity for the year ended December 31, 2023 was as follows:

	Balance			Balance	Due
	12/31/2022	Additions	Deletions	12/31/2023	Within
					One Year
Governmental Activities:					
Bond Payable	\$ 381,165	\$ -	\$ 31,493	\$ 349,672	\$ 32,938
Financed Purchase Agreement	68,731	-	21,642	47,089	22,794
Total Governmental Activities	<u>\$ 449,896</u>	<u>\$ -</u>	<u>\$ 53,135</u>	<u>\$ 396,761</u>	<u>\$ 55,732</u>

Governmental Activities

Bond Payable

Sales Tax Revenue Bonds dated February 21, 2006, payable to the United States Department of Agriculture/Rural Housing Service was entered into for the purpose of paving the interior streets of San Luis, Colorado with an aggregate principal amount not to exceed \$725,000 and an interest rate of 4.5%. Payments will be made monthly over a forty-year period and the final payment is due in 2046. This capital asset is recorded as part of infrastructure as the paving project at \$689,638 less accumulated depreciation of \$441,369.

Principal and interest payments on the sales tax revenue bonds are funded from sales tax revenue collected in the Debt Service Fund. The annual debt service for the bond is as follows:

	Principal	Interest	Total
2024	\$ 32,938	\$ 15,062	\$ 48,000
2025	34,452	13,548	48,000
2026	36,034	11,966	48,000
2027	37,690	10,310	48,000
2028	39,421	8,579	48,000
2029-2032	<u>169,137</u>	<u>15,367</u>	<u>184,504</u>
Total	<u>\$ 349,672</u>	<u>\$ 74,832</u>	<u>\$ 424,504</u>

Financed Purchase Agreement

A financed purchase agreement dated November 29, 2022, was entered into with Caterpillar Financial Services Corporation in the amount of \$97,131 for the purchase of a Caterpillar backhoe loader. Payments are due in annual installments of \$26,185, which includes interest at a rate of 6.99%. Final payment is due December 20, 2025. Principal balance at December 31, 2023 is 47,089. The equipment is included in capital assets at a cost of \$108,700 with accumulated depreciation of \$7,247.

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2023

The annual debt service for the purchase agreement is as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 22,794	\$ 3,391	\$ 26,185
2025	<u>24,295</u>	<u>1,891</u>	<u>26,186</u>
Total	<u>\$ 47,089</u>	<u>\$ 5,282</u>	<u>\$ 52,371</u>

NOTE 8 TABOR EMERGENCY RESERVE

Colorado voters passed an amendment to the State constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The Town believes it is in compliance with the requirements of the amendment.

In April 1996, the voters of the Town approved a ballot issue to allow the Town “to collect, retain or expend all revenues and other funds received from any source, notwithstanding any restriction or limit on fiscal year revenue or spending generated during 1988 and each subsequent year thereafter, without limiting the restrictions of Article X, Section 20 of the Colorado Constitution”.

The amendment also requires that Emergency Reserves be established. These reserves must be at least three percent of fiscal year spending. The Emergency Reserve has been presented as restricted fund balance/net position in the financial statements. The Town is not allowed to use the Emergency Reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

NOTE 9 RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. There have been no significant reductions in insurance coverage. Settled claims from these risks have not exceeded commercial insurance coverage for the current year or the three prior years.

NOTE 10 COMMITMENTS AND CONTINGENCIES

Grants

The Town participates in a number of federal and state grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The amount of expenditures, if any, which may be disallowed by the granting agencies, cannot be determined at this time although the Town expects such amounts to be immaterial.

Litigation

The Town is party to various legal actions normally associated with governmental activities, aggregate effect which, in management’s and legal counsel’s opinion, would not be material to the financial statements.

TOWN OF SAN LUIS
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2023

NOTE 11 SUBSEQUENT EVENT

Bond Payoff

On January 24, 2024 the Town paid off all outstanding debt to United States Department of Agriculture/Rural Housing Service in the amount of \$351,655.

TOWN OF SAN LUIS

REQUIRED SUPPLEMENTARY INFORMATION

In addition to the basic financial statements, a budgetary comparison schedule is required for the General Fund and if applicable, each of the Town's major special revenue funds.

TOWN OF SAN LUIS
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
GENERAL FUND
For the Year Ended December 31, 2023

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL	ACTUAL	
REVENUES				
Taxes	\$ 455,588	\$ 413,400	\$ 402,677	\$ (10,723)
Intergovernmental Revenues	1,680	366,577	211,643	(154,934)
Licenses and Permits	8,430	40,340	13,200	(27,140)
Interest on Accounts	300	350	439	89
Donations	4,000	6,000	61,661	55,661
Fines and Forfeits	9,000	9,000	6,653	(2,347)
Miscellaneous	3,930	1,630	57,399	55,769
TOTAL REVENUES	482,928	837,297	753,672	(83,625)
EXPENDITURES				
General Government	267,350	263,375	466,444	(203,069)
Judicial	3,200	3,200	2,400	800
Public Safety	60,060	134,433	60,060	74,373
Highways and Streets	140,904	337,604	144,069	193,535
Capital Outlay	-	-	50,804	(50,804)
Debt Service	-	-	28,892	(28,892)
TOTAL EXPENDITURES	471,514	738,612	752,669	(14,057)
Excess (Deficiency) of Revenues over Expenditures	11,414	98,685	1,003	(97,682)
OTHER FINANCING SOURCES (USES)				
Long-Term Debt Issued	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	-	-	-	-
Excess (Deficiency) of Revenues Over Expenditures and Other Sources (Uses)	11,414	98,685	1,003	(97,682)
Fund Balance at Beginning of Year	169,266	169,266	491,187	321,921
Fund Balance at End of Year	\$ 180,680	\$ 267,951	\$ 492,190	\$ 224,239

Notes to Required Supplementary Information

The basis of budgeting is the same as GAAP.

This schedule is presented on the GAAP basis.

TOWN OF SAN LUIS
SUPPLEMENTARY INFORMATION

TOWN OF SAN LUIS
DEBT SERVICE FUND AND NONMAJOR GOVERNMENTAL FUNDS

DEBT SERVICE FUNDS

Debt service funds are used to account for resources and principal and interest expenditures for outstanding bonds.

Debt Service Fund– This fund is used to make debt service payments. Revenue is derived from sales tax revenue.

SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expend for particular purposes.

Conservation Trust Fund – This fund is used to account for the Town’s share of the state lottery program. The monies may be expended only for the acquisition, development, and maintenance of parks, and other public recreational facilities.

TOWN OF SAN LUIS
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
DEBT SERVICE FUND
For the Year Ended December 31, 2023

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL	ACTUAL	
REVENUES				
Taxes	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 73,140</u>	<u>\$ 73,140</u>
TOTAL REVENUES	<u>-</u>	<u>-</u>	<u>73,140</u>	<u>73,140</u>
EXPENDITURES				
Debt Service	<u>48,000</u>	<u>48,000</u>	<u>48,000</u>	<u>-</u>
TOTAL EXPENDITURES	<u>48,000</u>	<u>48,000</u>	<u>48,000</u>	<u>-</u>
Excess (Deficiency) of Revenues Over Expenditures	(48,000)	(48,000)	25,140	73,140
Fund Balance at Beginning of Year	<u>-</u>	<u>-</u>	<u>135,895</u>	<u>135,895</u>
Fund Balance at End of Year	<u><u>\$ (48,000)</u></u>	<u><u>\$ (48,000)</u></u>	<u><u>\$ 161,035</u></u>	<u><u>\$ 209,035</u></u>

TOWN OF SAN LUIS
SCHEDULE OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
CONSERVATION TRUST FUND
For the Year Ended December 31, 2023

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL	ACTUAL	
REVENUES				
Intergovernmental Revenue				
Lottery Funds	\$ 7,000	\$ 7,000	\$ 8,690	\$ 1,690
Investment Income				
Interest on Accounts	3	3	5	2
TOTAL REVENUES	7,003	7,003	8,695	1,692
EXPENDITURES				
Culture and Recreation	6,800	6,800	2,977	3,823
TOTAL EXPENDITURES	6,800	6,800	2,977	3,823
Excess (Deficiency) of Revenues Over Expenditures	203	203	5,718	5,515
Fund Balance at Beginning of Year	7,720	7,720	8,057	337
Fund Balance at End of Year	\$ 7,923	\$ 7,923	\$ 13,775	\$ 5,852

TOWN OF SAN LUIS
OTHER SCHEDULES AND REPORTS

LOCAL HIGHWAY FINANCE REPORT				City or County: Town of San Luis, CO	
				YEAR ENDING : December 31, 2023	
				This Information From The Records Of Town of San Luis	
Prepared By: Susan Sanderford, Town Manager Phone: (719) 672-3321					
I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE					
ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration	
1. Total receipts available					
2. Minus amount used for collection expenses					
3. Minus amount used for nonhighway purposes					
4. Minus amount used for mass transit					
5. Remainder used for highway purposes					
II. RECEIPTS FOR ROAD AND STREET PURPOSES			III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES		
ITEM	AMOUNT	ITEM		AMOUNT	
A. Receipts from local sources:		A. Local highway disbursements:			
1. Local highway-user taxes		1. Capital outlay (from page 2)		0	
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:		0	
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:			
c. Total (a.+b.)		a. Traffic control operations		0	
2. General fund appropriations	0	b. Snow and ice removal		0	
3. Other local imposts (from page 2)	0	c. Other		0	
4. Miscellaneous local receipts (from page 2)	20	d. Total (a. through c.)		0	
5. Transfers from toll facilities		4. General administration & miscellaneous		28,362	
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety		2,800	
a. Bonds - Original Issues		6. Total (1 through 5)		31,162	
b. Bonds - Refunding Issues		B. Debt service on local obligations:			
c. Notes		1. Bonds:			
d. Total (a. + b. + c.)	0	a. Interest			
7. Total (1 through 6)	20	b. Redemption			
B. Private Contributions		c. Total (a. + b.)		0	
C. Receipts from State government (from page 2)	39,582	2. Notes:			
D. Receipts from Federal Government (from page 2)	0	a. Interest			
E. Total receipts (A.7 + B + C + D)	39,602	b. Redemption			
		c. Total (a. + b.)		0	
		3. Total (1.c + 2.c)		0	
		C. Payments to State for highways			
		D. Payments to toll facilities			
		E. Total disbursements (A.6 + B.3 + C + D)		31,162	
IV. LOCAL HIGHWAY DEBT STATUS (Show all entries at par)					
		Opening Debt	Amount Issued	Redemptions	Closing Debt
A. Bonds (Total)					0
1. Bonds (Refunding Portion)					
B. Notes (Total)					0
V. LOCAL ROAD AND STREET FUND BALANCE					
	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	44,378	39,602	31,162	52,818	0
Notes and Comments:					

LOCAL HIGHWAY FINANCE REPORT		STATE: Colorado	
		YEAR ENDING (mm/yy): December 31, 2023	
II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL			
ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assessments	0	a. Interest on investments	20
b. Other local imposts:		b. Traffic Fines & Penalties	0
1. Sales Taxes	0	c. Parking Garage Fees	0
2. Infrastructure & Impact Fees	0	d. Parking Meter Fees	0
3. Liens	0	e. Sale of Surplus Property	0
4. Licenses	0	f. Charges for Services	0
5. Specific Ownership &/or Other	0	g. Other Misc. Receipts	0
6. Total (1. through 5.)	0	h. Other	0
c. Total (a. + b.)	0	i. Total (a. through h.)	20
(Carry forward to page 1)		(Carry forward to page 1)	
ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
1. Highway-user taxes	39,582	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	0
a. State bond proceeds		b. FEMA	0
b. Project Match		c. HUD	0
c. Motor Vehicle Registrations	0	d. Federal Transit Admin	0
d. Other (DOLA Grant)	0	e. U.S. Corps of Engineers	0
e. Other (Specify)	0	f. Other Federal	0
f. Total (a. through e.)	0	g. Total (a. through f.)	0
4. Total (1. + 2. + 3.f)	39,582	3. Total (1. + 2.g)	
		(Carry forward to page 1)	
III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL			
	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
A.1. Capital outlay:			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities	0	0	0
(2). Capacity Improvements	0	0	0
(3). System Preservation	0	0	0
(4). System Enhancement & Operation	0	0	0
(5). Total Construction (1) + (2) + (3) + (4)	0	0	0
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	0	0
		(Carry forward to page 1)	
Notes and Comments:			